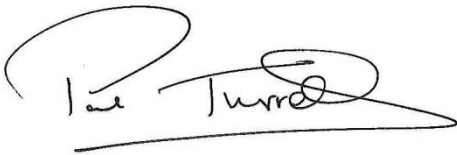


28 November 2018

Dear Councillor

SUMMONS TO A MEETING OF THE COUNCIL

I hereby summon you to attend the meeting of the Council to be held on **Thursday 6 December 2018 at 7.30pm** in the Council Chamber at the Civic Centre, Addlestone.



PAUL TURRELL
Chief Executive
01932 425500
Email: paul.turrell@runnymede.gov.uk

A G E N D A

1. **FIRE PRECAUTIONS**

The Mayor will read the Fire Precautions, which set out the procedures to be followed in the event of fire or other emergency.

2. **MINUTES**

To approve and sign, as correct record, the Minutes of the Meeting of Council held on 18 October 2018, as circulated by e-mail on 28 November 2018 .

3. **MAYOR'S ANNOUNCEMENTS**

4. **APOLOGIES FOR ABSENCE**

5. **DECLARATIONS OF INTEREST**

If Members have an interest in an item, please record the interest on the orange coloured form circulated with this Agenda and hand it to the Democratic Services Manager at the start of the meeting. A supply of the form will also be available from the Democratic Services Manager at the meeting. Members are advised to contact the Corporate Head of Law and Governance prior to the meeting if they wish to seek advice on a potential interest.

6. **SPEAKING OR QUESTIONS FROM MEMBERS OF PUBLIC UNDER STANDING ORDER 12**

7. **PETITIONS**

To receive any petitions from Members of the Council under Standing Order No 19.

8. **QUESTIONS FROM MEMBERS OF THE COUNCIL UNDER STANDING ORDER 13**

9. **RECOMMENDATION FROM REGULATORY COMMITTEE – 13 NOVEMBER 2018**

Gambling Policy - Three Yearly Review

To consider the following Minute and recommendations from the Regulatory Committee held on 13 November, 2018. The full Agenda report and appendices associated with these recommendations were circulated with the agenda for the Regulatory Committee and are available on the website.

The Committee's approval was sought to recommend to full Council that the revised Gambling Policy 2019 – 2022 be adopted and that delegated authority be given to the Environmental Health and Licensing Manager and the Senior Licensing Officer to make any non-substantive administrative amendments to the Policy without recourse to the Regulatory Committee. It was further recommended that in future, the Policy would not be subject to the approval of full Council, in line with other Policies relating to regulatory matters. This would require a minor amendment to the Council's Constitution.

The Council's Gambling Policy had been in force since 2007 and was updated every three years, the most recent version being 2015 – 30 January 2019. The Committee had approved revisions to the Policy at its meeting in June 2018 which had then been subject to public consultation for a period of three months. The revised Policy had met with no objections and one positive statement from Gosschalks Solicitors who were in favour of the Council's light touch approach to the gambling regime.

The main change to the existing Policy was the inclusion of a Local Area Profile and information relating to the operators Local Risk Assessment. These placed an emphasis on the operator having suitable policies and procedures in place which took into account the local demographic and which took active steps to mitigate any identified risks. Based on updated guidance from the Gambling Commission, Officers had drafted a more informative Policy which Members agreed was sound and well equipped to promote the licensing objectives as well as support responsible local businesses.

Officers advised that the Policy sufficiently covered Equalities considerations, with particular emphasis on the protection of children and young people. Members agreed and asked Officers to find out from Trading Standards whether there were any reported incidents or known issues with children and young people involved in gambling in the borough.

The Committee noted the Government's proposal to enforce a reduction in the maximum stake on fixed-odds betting terminals. If enacted, Officers would review and amend the Policy accordingly.

RECOMMEND to Full Council that –

- i) the revised Gambling Policy 2019 – 2022 be approved; and**
- ii) the Environmental Health and Licensing Manager and Senior Licensing Officer be authorised to make any subsequent non-substantive administrative amendments to the Policy;**
- iii) *Full Council is also asked to consider delegation of approval of the Gambling Policy in future to the Regulatory Committee.***

10. **RUNNYMEDE BOROUGH COUNCIL'S POSITION WITH REGARDS TO AIRPORT EXPANSION**

Synopsis of report:

Government has announced its intended airport expansion option in the South East is a North West Runway at Heathrow Airport. The Council's Heathrow Airport Expansion Member Working Group is therefore now recommending that the Council reconsiders its current position which supports an expansion of Gatwick Airport. It is proposed that the Council adopts a new position statement which regretfully acknowledges the Government's decision and refocuses to achieve the best possible outcomes for the Borough of Runnymede with regards to the Heathrow Airport expansion plans. It is also recommended that this process should include submission of the proposed 'Expectations List' to Government, Heathrow Airport Limited, the Civil Aviation Authority and other relevant agencies in order to mitigate/compensate against the negative impacts of Heathrow's expansion for the communities of Runnymede.

Recommendation(s):

Members approve:

- i) the proposed Expectations List as shown in Appendix A being shared with Government, Heathrow Airport Limited, the Civil Aviation Authority and other relevant agencies with the request that they respectfully accept and deliver all the principles and items in order to mitigate against the negative impacts of expansion and compensate the communities of Runnymede; and
- ii) the Council regretfully adopting the following new position statement:

"The Council acknowledges the decision made by Government in June 2018 that its intended airport expansion option in the South East is a North West Runway at Heathrow Airport. We will now refocus to achieve the best possible outcomes for the Borough of Runnymede with regards to the Heathrow Airport expansion plans, and respectfully request that Government, Heathrow Airport Limited, the Civil Aviation Authority and other relevant agencies accept and deliver the requests on our 'Expectations List'."

1. Context of report

1.1 On 22 January 2015, Corporate Management Committee considered a detailed report analysing three options shortlisted by the Airports Commission for additional airport runway capacity in the South East. The three options were:

- a new runway at Gatwick Airport
- an extended Northern Runway at Heathrow Airport
- a new North West Runway at Heathrow Airport

1.2 After considering the associated financial, environmental, and health costs, as well as economic benefits of the options, Corporate Management Committee resolved that the following be submitted to the Airports Commission as the Council's response to the three consultation options:

"The Council supports the expansion of runway capacity at Gatwick Airport in preference to the options associated with Heathrow Airport. This Council supports:

*a) improved connectivity between Heathrow Airport and Gatwick Airport; and
b) appropriate mitigation measures in any case to limit the detrimental environmental impact of aviation traffic at both Heathrow Airport and Gatwick Airport."*

- 1.3 On 26 June 2018, Parliament voted in support of building a North West Runway at Heathrow Airport.
- 1.4 In response to the decision, Runnymede Borough Council's Heathrow Airport Expansion Member Working Group feels it an appropriate time to review the Council's current position which supports an expansion at Gatwick Airport instead.
- 1.5 It should be noted that the flight path consultations are part of a wider national airspace modernisation agenda and so are not just Heathrow-related. It should also be noted that due to the height that aircraft have reached as they approach the Borough, the airspace at that height is managed by the Civil Aviation Authority rather than Heathrow Airport Limited.

2. Report

- 2.1 Both Members and Officers have undertaken a considerable amount of time to work collaboratively and make collective representations regarding the Heathrow expansion plans, as well as independently raising any specific Runnymede matters by:
 - responding to statutory and informal consultations from Government;
 - engaging directly with the Government's Planning Inspectorate (PINS) as part of the Heathrow Development Consent Order (DCO) process;
 - engaging with Government and HAL on all Heathrow matters through our membership on the Heathrow Strategic Planning Group (HSPG); and
 - engaging with a wide number of subject-specific forums and groups.
- 2.2 With the Government announcement in favour of the North West Runway expansion scheme at Heathrow Airport, the Council's Heathrow Airport Expansion Member Working Group would like to refocus on achieving the best possible outcomes for the Borough of Runnymede in connection with the Heathrow Airport expansion plans.
- 2.3 To support this process, on the 26 September 2018 the Member Working Group invited Englefield Green Action Group to deliver a presentation to Community Planning Panel representatives, as well as Councillors and relevant Officers. Englefield Green Action Group has been a very proactive local group with significant industry knowledge which has lobbied extensively against an expanded Heathrow Airport. The purpose of the presentation was to hear Englefield Green Action Group's thoughts on which requests should be included in an 'expectations list' to Government, Heathrow Airport Limited, the Civil Aviation Authority and other relevant agencies in order to mitigate/compensate against the environmental impacts of the expansion for the communities of Runnymede, and for the Member Group to consider their views alongside the views of other groups. The presentation slides and minutes of this meeting can be found at: <https://www.runnymede.gov.uk/article/14845/Heathrow-Airport-Expansion-Members-Working-Group>
- 2.4 On 18 October 2018 a presentation was also received from the Council's Strategic Projects Manager in the Economic Development Team regarding the possible implications to Runnymede of the options being considered by Government for a Southern Rail Access scheme. This is identified by Government as essential infrastructure for the expanded airport.
- 2.5 Proposals for a Southern Rail Access Scheme were submitted to the Department for Transport (DfT) in June 2018. Currently these proposals are expected to be published in the next few months. In the interim, indications are as follows:
 - At least five proposals were made, including those from:

- Heathrow Southern Railway Limited
- DLR (Spelthorne Borough Council)
- MTR Crossrail (Hong Kong based rail operator)
- Network Rail (also the proposer for the Western Rail Link to Heathrow)
- Transport for London, Department for Transport and private sector
- DfT will determine the stops on the line; not the rail companies.
- Qualifying criteria for proposals include:
 - Congestion reduction
 - Increase in benefits from existing programs
 - New Journey Opportunities promoting economic growth
 - Improved rail industry efficiency
- Expectations are that track will be tunneled, in whole or part.
- There is a high probability that a Southern Rail extension to Heathrow will pass through Runnymede – crossing the Thames flood plain.
- The scheme will be a National Strategic Infrastructure Project (NSIP) with linkage to other NSIPs and major projects in the Borough. These include: Heathrow Expansion, Southampton Heathrow Pipeline, River Thames Scheme, and Longcross Garden Village/Enterprise Zone.

2.6 Presently there are no stops identified in Runnymede. Should there be development of a station in Runnymede for this scheme, it would generate both opportunities and challenges including:

OPPORTUNITIES	CHALLENGES
Reduced congestion through enabling local people to make shorter journeys if they choose to use the scheme rather than other modes of transport for accessing Heathrow/London	Increased congestion from out of borough visitors driving into Runnymede to use the scheme from a Runnymede station
Improved air quality through the above	Worse air quality through the above
Increased connectivity with existing local and national public transport	Potential increase in level-crossing down time
Faster, more convenient, reliable journey times to London and Heathrow	Pressure to accept unwanted commercial and residential development around stations
Attract investment and regeneration for our urban centres	

2.7 The decision to create a station stop in Runnymede is likely to be heavily based on the qualifying criteria referenced above in 2.5. However, because many of the related major infrastructure and development projects identified in the last bullet point of 2.5 are currently in the planning stages, a window of opportunity exists for Runnymede Borough Council to engage with stakeholders to positively influence the projects and secure the best outcomes for our communities with these projects. While there is little information available at present, further detail will emerge as the planning processes go forward. This information will contribute to proposals becoming progressively more rigid and resistant to change. Delay in stakeholder engagement until full disclosure will remove all flexibility and the opportunity to influence the outcome will have passed.

2.8 After considering the presentations and listening to views, the Heathrow Airport Expansion Member Working Group requests that Full Council approves the proposed 'Expectations List in Appendix 'A' being submitted to Government, Heathrow Airport Limited, the Civil Aviation Authority and other relevant agencies and regrettably adopts the following new position statement:

“The Council acknowledges the decision made by Government in June 2018 that its intended airport expansion option in the South East is a North West Runway at Heathrow Airport. We will now refocus to achieve the best possible outcomes for the Borough of Runnymede with regards to the Heathrow Airport expansion plans, and respectfully request that Government, Heathrow Airport Limited, the Civil Aviation Authority and other relevant agencies accept and deliver the requests on our ‘Expectations List’.”

3. Policy framework implications

- 3.1 If the proposals are approved it would see the Council change from a position in support of the Gatwick Airport expansion to one which acknowledges the Government’s intended option to proceed with the North West Runway expansion scheme at Heathrow Airport, and instead looks to achieve the best possible outcomes for the Borough of Runnymede with regards to the North West Runway expansion scheme at Heathrow.

4. Conclusions

- 4.1 It is recommended that the Council reconsiders its current position which supports the expansion of Gatwick Airport in light of the Government’s announcement of its intended option to proceed with the North West Runway Expansion Plan at Heathrow Airport.
- 4.2 A new position statement is proposed which acknowledges the Government’s decision and instead looks to refocus on achieving the best possible outcomes for the Borough of Runnymede with regards to the North West Runway expansion plans at Heathrow.
- 4.3 It is also recommended that this process includes submitting the proposed ‘Expectations List’ to Government, Heathrow Airport Limited, the Civil Aviation Authority and other relevant agencies in order to mitigate/compensate against the negative impacts of expansion for the Borough of Runnymede.

(To resolve)

Background papers

22 January 2015, Corporate Management Committee. AIRPORT COMMISSION’S CONSULTATION ON ITS ASSESSMENT OF PROPOSALS FOR ADDITIONAL RUNWAY CAPACITY AT GATWICK AND HEATHROW AIRPORTS.

11. PRESS AND PUBLIC TO BE EXCLUDED BY RESOLUTION

To move the exclusion of the press and public for the following item in view of likely disclosure of exempt information within the meaning of Part 1 of schedule 12A ,para 3 to the Local Government Act 1972.

12. PROPERTY RELATED MATTER

To consider the confidential report circulated separately.



Expectations List with regards to Heathrow Airport expansion plans

Runnymede Borough Council respectfully requests that Government, Heathrow Airport Ltd, the Civil Aviation Authority and other relevant agencies consider and deliver all the principles and items listed below in order to mitigate against the negative impacts of expansion and compensate the communities of Runnymede, and to take advantage of mutually beneficial opportunities.

Principle 1: Consultation feedback regarding the “Reduce the number of people newly overflowed” Airspace Modernisation principle is publically shared for transparency reasons, with a subsequent reconsideration for a wide dispersal of the flight paths rather than an increased concentration, in order to more fairly share the impact of noise across communities.

Principle 2: There are effective monitoring regimes implemented with strong independent enforcement measures on environmental controls including:

- Heathrow Airport Ltd to fund an improved air quality monitoring system within Runnymede, similar to that implemented for the Manchester Airport expansion;
- an air quality plan is implemented to ensure air quality is no worse than it is now at key sites on the M25 motorway as well as within local towns in Runnymede, with measures to ensure transparent continuous improvement;
- noise is no worse than it is now in Runnymede with a plan of measures to ensure transparent continuous improvement, with sanctions for breaches above this threshold;
- a night flight respite period between 11:30pm-6am is agreed (as proposed by the Airport Commission); and
- continuous monitoring of flight paths in order to ensure the impact of noise is shared across communities and the evidence is made transparent.

Principle 3: We request that Heathrow Airport Limited and the Civil Aviation Authority further explore modelling with regards to the ascent and descent angles of aircraft in order to minimise the noise impact on local communities.

Principle 4: Heathrow Airport Ltd takes deliverable steps to support the employment of the local workforce from Runnymede both for construction and operation for an expanded airport.

Principle 5: Heathrow Airport Ltd ensures that Runnymede residents can access the Heathrow Academy (which supports recruitment and retention of local residents across the retail, construction, aviation and logistics sectors), and can apply for apprenticeships at the airport, in its supply chain and airport related businesses (*10,000 apprenticeships have been publically committed by Heathrow Airport Ltd before 2030*).

Principle 6: There is no increase in level crossing down time in the Borough.

Principle 7: Heathrow Airport Ltd supports a Southern Rail Scheme through Surrey with improved access from within Runnymede to the Staines and Woking station stops, and includes direct access train services from the Windsor Line (Chertsey, Addlestone, etc) to Woking. The Council would also welcome the opportunity to engage in further dialogue regarding the pros and cons of having a station stop within the Borough before a final decision is made on the station stop locations.

Principle 8: Heathrow Airport Ltd fund other forms of enhanced public transport i.e. buses and cycle lanes, from the north of Runnymede to the airport following more detailed discussions with RBC through the Transport Sub-group of HSPG.

Principle 9: Heathrow Airport Ltd and the final preferred supplier responsible to deliver a Southern Rail Access scheme collectively support the delivery of the River Thames Scheme.